



EUROPEAN COMMISSION

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Proposal for a

### **COUNCIL DECISION**

**on the signing and provisional application of a Protocol to the Euro-Mediterranean Agreement establishing an Association between the European Communities and their Member States, of the one part, and the Hashemite Kingdom of Jordan, of the other part, on a Framework Agreement between the European Union and the Hashemite Kingdom of Jordan on the general principles for the participation of the Hashemite Kingdom of Jordan in Union programmes**

## EXPLANATORY MEMORANDUM

As part of the European Neighbourhood Policy, the gradual opening-up of certain Union programmes and agencies to the participation of European Neighbourhood Policy partner countries represents one of many measures to promote reform, modernisation and transition in the European Union's neighbourhood. The Commission outlined this policy aspect more extensively in its Communication of December 2006 "on the general approach to enable European Neighbourhood Policy partner countries to participate in Community agencies and Community programmes"<sup>1</sup>.

The Council endorsed this approach on 5 March 2007<sup>2</sup>.

Based upon this Communication and those conclusions, the Council, on 18 June 2007, issued directives to the Commission to negotiate Framework Agreements with Algeria, Armenia, Azerbaijan, Egypt, Georgia, Israel, Jordan, Lebanon, Moldova, Morocco, the Palestinian Authority, Tunisia and Ukraine, on the general principles for their participation in Community programmes<sup>3</sup>.

The June 2007 European Council<sup>4</sup> reaffirmed the paramount importance of the European Neighbourhood Policy and endorsed a Presidency Progress Report<sup>5</sup> that had been submitted to the General Affairs and External Relations Council (GAERC) meeting on 18/19 June as well as the related Council Conclusions<sup>6</sup>. This report recalled the Council directives to negotiate relevant additional protocols.

The Joint Communication by the Commission and the High Representative of the European Union for Foreign Affairs and Security Policy "A new response to a changing Neighbourhood"<sup>7</sup>, endorsed by Council Conclusions on 20 June 2011, further stressed the EU's intention to facilitate partner countries' participation in EU programmes.

To date, Protocols were signed with Israel<sup>8</sup>, Morocco<sup>9</sup>, Moldova<sup>10</sup> and Ukraine<sup>11</sup>.

In March 2011, Jordan expressed its interest to participate in the broad range of programmes open to partner countries of the European Neighbourhood Policy. The text of the Protocol negotiated with Jordan is attached.

The Commission herewith submits a proposal for a Council Decision on the signing and provisional application of the Protocol. This Protocol contains a Framework Agreement on the general principles for the participation of Jordan in Union programmes. It contains standard stipulations that are intended to be applied to all European Neighbourhood Policy partner countries with which such protocols are to be concluded. The negotiated text also

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<sup>1</sup> COM (2006) 724 final of 4 December 2006;

<sup>2</sup> GAERC conclusions of 5 March 2007;

<sup>3</sup> Council Decision (restricted) authorising the Commission to negotiate Protocols [...], Doc 10412/07;  
<sup>4</sup> Presidency Conclusions – Brussels, 21/22 June 2007, Doc 11177/07;

<sup>5</sup> Presidency Progress Report on "Strengthening the European Neighbourhood Policy", Doc 10874/07;

<sup>6</sup> Conclusions on Strengthening the European Neighbourhood Policy, adopted by the Council (General Affairs and External Relations) on 18 June 2007, Doc 11016/07;

<sup>7</sup> COM (2011) 303 final of 25 May 2011;

<sup>8</sup> OJEU L129/39 of 17.5.2008;

<sup>9</sup> OJEU L273/1 of 19.10.2010;

<sup>10</sup> OJEU L14/5 of 19.01.2011, OJEU L131/1 of 18.05.2011, entry into force on 01.05.2011;

<sup>11</sup> OJEU L18/1-5 of 21.01.2011, OJEU L133/1 of 20.05.2011.

foresees that the Parties shall provisionally apply the provisions of this Protocol from the date of its signature.

In parallel, the Commission submits a proposal for a Council Decision on the conclusion of the said Protocol.

The Council is invited to adopt the following proposed Decision.

Proposal for a

## COUNCIL DECISION

**on the signing and provisional application of a Protocol to the Euro-Mediterranean Agreement establishing an Association between the European Communities and their Member States, of the one part, and the Hashemite Kingdom of Jordan, of the other part, on a Framework Agreement between the European Union and the Hashemite Kingdom of Jordan on the general principles for the participation of the Hashemite Kingdom of Jordan in Union programmes**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Articles 217, in conjunction with Article 218(5) and the first subparagraph of Article 218(8) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) On 18 June 2007 the Council authorised the Commission to negotiate a Protocol to the Euro-Mediterranean Agreement establishing an Association between the European Communities and their Member States, of the one part, and the Hashemite Kingdom of Jordan, of the other part, on a Framework Agreement between the European Union and the Hashemite Kingdom of Jordan on the general principles for the participation of the Hashemite Kingdom of Jordan in Union programmes (hereinafter referred to as "the Protocol"),
- (2) The negotiations have been concluded to the satisfaction of the Commission and the High Representative,
- (3) As a consequence of the entry into force of the Treaty of Lisbon on 1 December 2009, the European Union has replaced and succeeded the European Community,
- (4) The Protocol should be signed on behalf of the Union, subject to its conclusion at a later date,
- (5) The Protocol should be applied on a provisional basis in accordance with Article 10 thereof, pending the completion of the procedures for its conclusion,

HAS ADOPTED THIS DECISION:

### *Article 1*

The signing of the Protocol to the Euro-Mediterranean Agreement establishing an Association between the European Communities and their Member States, of the one part, and the Hashemite Kingdom of Jordan, of the other part, on a Framework Agreement between the

European Union and the Hashemite Kingdom of Jordan on the general principles for the participation of the Hashemite Kingdom of Jordan in Union programmes (hereinafter referred to as “the Protocol”) is hereby approved on behalf of the Union, subject to the conclusion of the said Protocol.

The text of the Protocol to be signed is attached to this Decision.

*Article 2*

The President of the Council is hereby authorised to designate the person(s) empowered to sign the Protocol on behalf of the Union, subject to its conclusion.

*Article 3*

This Protocol shall be applied on a provisional basis as from the date of its signature, pending the completion of the procedures for its conclusion.

*Article 4*

This Decision shall enter into force on the day of its adoption.

Done at Brussels,

*For the Council  
The President*

## **PROTOCOL**

**to the Euro-Mediterranean Agreement establishing an Association between the European Communities and their Member States, of the one part, and the Hashemite Kingdom of Jordan, of the other part, on a Framework Agreement between the European Union and the Hashemite Kingdom of Jordan on the general principles for the participation of the Hashemite Kingdom of Jordan in Union programmes**

THE EUROPEAN UNION, hereinafter referred to as “the Union”,

of the one part,

and

the Hashemite Kingdom of Jordan, hereinafter referred to as “Jordan”

of the other part,

hereinafter referred to as “the Parties”

Whereas:

- (1) The Hashemite Kingdom of Jordan has concluded a Euro-Mediterranean Agreement establishing an Association between the European Communities and their Member States, of the one part, and the Hashemite Kingdom of Jordan, of the other part, (hereinafter referred to as “the Agreement”), which entered into force on 1 May 2002.
- (2) The Brussels European Council of 17 and 18 June 2004 welcomed the European Commission’s proposals for a European Neighbourhood Policy (ENP) and endorsed the Council conclusions of 14 June 2004.
- (3) The Council has, on numerous further occasions, repeatedly concluded in favour of this policy.
- (4) The Council, on 5 March 2007, expressed support for the general and global approach outlined in the European Commission’s Communication of 4 December 2006 to enable European Neighbourhood Policy partners to participate in Community agencies and Community programmes on their merits and where the legal bases so allow.
- (5) Jordan has expressed its wish to participate in a number of Union programmes.
- (6) The specific terms and conditions, in particular, financial contribution and reporting and evaluation procedures, regarding the participation of Jordan in each particular programme should be determined in a Memorandum of Understanding between the European Commission and the competent authorities of Jordan,

HAVE AGREED AS FOLLOWS:

### *Article 1*

Jordan shall be allowed to participate in all current and future programmes of the Union opened to the participation of the Hashemite Kingdom of Jordan in accordance with the relevant provisions adopting these programmes.

### *Article 2*

Jordan shall contribute financially to the general budget of the European Union corresponding to the specific programmes in which Jordan participates.

### *Article 3*

The representatives of Jordan shall be allowed to take part, as observers and for the points which concern Jordan, in the management committees responsible for monitoring the programmes to which Jordan contributes financially.

### *Article 4*

Projects and initiatives submitted by participants from Jordan shall, as far as possible, be subject to the same conditions, rules and procedures pertaining to the programmes concerned as applied to Member States.

### *Article 5*

The specific terms and conditions regarding the participation of Jordan in each particular programme, in particular the financial contribution payable and reporting and evaluation procedures, shall be determined in a Memorandum of Understanding between the Commission and the competent authorities of Jordan on the basis of the criteria established by the programmes concerned.

If Jordan applies for external assistance of the Union to participate in a given Union programme on the basis of Article 3 of Regulation (EC) No 1638/2006 of the European Parliament and of the Council of 24 October 2006 laying down general provisions establishing a European Neighbourhood and Partnership Instrument or pursuant to any similar Regulation providing for external assistance of the Union to Jordan that may be adopted in the future, the conditions governing the use by Jordan of external assistance of the Union shall be determined in a financing agreement, respecting in particular Article 20 of Regulation (EC) No 1638/2006.

### *Article 6*

Each Memorandum of Understanding concluded pursuant to Article 5, shall stipulate, in accordance with the Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities, that financial control or audits or other verifications, including administrative investigations will be carried out by, or under the authority of, the European Commission, the European Anti-Fraud Office and the Court of Auditors.

Detailed provisions shall be made on financial control and auditing, administrative measures, penalties and recovery enabling the European Commission, the European Anti-Fraud Office, and the Court of Auditors to be granted powers equivalent to their powers with regard to beneficiaries or contractors established in the Union.

#### *Article 7*

This Protocol shall apply for the period for which the Agreement is in force.

This Protocol shall be signed and approved by the Parties in accordance with their respective procedures.

Either Party may denounce this Protocol by written notification to the other Contracting Party. This Protocol shall terminate six months after the date of such notification.

Termination of the Protocol following denunciation by any of the Parties shall have no influence on the checks and controls to be carried out under the provisions laid down in Articles 5 and 6 where appropriate.

#### *Article 8*

No later than three years after the date of entry into force of this Protocol, and every three years thereafter, both Parties may review the implementation of this Protocol on the basis of the actual participation of Jordan in Union programmes.

#### *Article 9*

This Protocol shall apply, on the one hand, to the territories in which the Treaty on the Functioning of the European Union is applied and under the conditions laid down in this Treaty, and, on the other hand, to the territory of Jordan.

#### *Article 10*

This Protocol shall enter into force on the first day of the month following the date on which the Parties notify each other through diplomatic channels of the completion of their procedures necessary for its entry into force.

Pending its entry into force, the Parties agree to provisionally apply this Protocol from the date of its signature, pending its conclusion at a later date.

#### *Article 11*

This Protocol shall form an integral part of the Agreement.

*Article 12*

This Protocol shall be drawn up in duplicate in the Bulgarian, Czech, Danish, Dutch, English, Estonian, Finnish, French, German, Greek, Hungarian, Irish, Italian, Latvian, Lithuanian, Maltese, Polish, Portuguese, Romanian, Slovak, Slovenian, Spanish, Swedish and Arabic languages, each of these texts being equally authentic.

Done at Brussels, this...day of ...in the year...

*For the European Union*

*For Jordan*